3: Leyburn Z-4,5 (no date) 1966
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Taxes were heavy

175 651 652 and work strenuous; but there were a sound currency, commercial and agricultural prosperity, and a full treasury.

Like many a great man he was an overweening egotist. His 175 643 159 energy and ambition, for Haiti as well as for himself, neither understood nor tolerated a lesser determination than his own. At times he seemed more intent upon the letter than upon the spirit of his laws. Probably his chief defect, a common failing of strong men, was a disregard for humble individual worth. To write of him invites the most colorful vocabulary. He is Black Majesty and the Emperor Jones. By almost any standards of leadership he would be accounted a great man. He lacked only those few final, subtle qualities which make for sheer genius. In 1820, stricken by paralysis and faced with defections in his army, he died as he had lived, dramatically, ending his life with a specially saved bullet (folklore says a silver one), in his palace of the ironic name, Sans Souci.

175 643 In no significant respect did Christophe change the feudal structure of economic organization begun by Toussaint and carried on by Dessalines. It was in administration, especially as it affected social status, that the thirteen years of Christophe were important for the [641] future of Haiti. Where the Emperor had been an unpredictable tyrant whose heavy hand inspired only terror, Christophe was a sternly just father whose well-disciplined children respected, admired, and even loved him.

175 427 • 415 655 546 643 The land policy of the two régimes was similar. Government estates were farmed out on five-year leases to the highest bidders among the well-to-do; large plantations belonging to the state were tilled by cultivators who might, without taking the term too harshly, be called serfs; loyal supporters and wealthy individuals were entrusted with responsibility. Like Dessalines, Christophe added wealth to power and rendered all his subjects dependent upon himself rather than on their own resources and influence—but all this with a difference.

175 643 642 565 Where the Emperor had denied the natural vanity of his aides by refusing them nobility, Christophe accepted their ambition as perfectly normal and made use of it for his own purposes. Four years after he had established his state, he changed it from a republic to a kingdom; all his important men he made dukes, barons, counts, knights. He warned them that he would expect them to live up to the dignities conferred upon them. Pomp and regalia are costly;

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XIII

CONSTITUTIONS AND POLITICAL FORMS

QUITE aside from its castes and the political separation of 1807–20, Haiti has always consisted of two nations, one living in and near the towns and so within reach of established government, the other rural and yet capable of ordering its own affairs by folk rules without much actual governmental machinery. It is through the former that Haiti has a political history. Indeed, one is tempted to say that more than half the people have continually got along without any government whatever of a formal sort, for being peaceably inclined they have found custom and usage [669] sufficient for their needs. These people have been rarely disturbed by the state's rulers; revolutionary chieftains alone have found it worth their while to stir up the country folk to an active interest in politics.

The formal subdivisions of Haiti have been, through most of its history, three: the *commune*, roughly corresponding to the American township; the *arrondissement*, a group of communes, just as the American county is a group of townships; and the *département*, comprising several arrondissements. All three terms were borrowed from France, although their significance was altered when applied to the Haitian scene.

In the days of Toussaint, Dessalines, and Christophe, the government had owned vast plantations which were under the control of the military. Pétion and Boyer instituted the commune by combining numerous estates and farms into a group likewise to be controlled by soldiers. Until the American Occupation the police system of the country was military, with ordinary soldiers keeping order and making arrests when necessary. Since few people are less given to disorder than the Haitian peasant, the task of keeping order was not a serious one; indeed, soldiers were frequently stationed among their friends and relatives, who never thought of them as police. It sometimes happened, however, that soldiers were assigned to other parts [283] of the country, where they swaggered about with their *commandeur* (heavy-jointed cane), using these or the flat of their swords to enforce their often arbitrary commands.

In every commune recognized by the state was an important